

Message Text

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FM SECSTATE WASHDC

TO USMISSION GENEVA

C O N F I D E N T I A L STATE 270105

FOLLOWING SENT HELSINKI FROM SECSTATE WASHDC 10 DEC 74:

QUOTE C O N F I D E N T I A L STATE 270105

E.O. 11652: GDS

TAGS: PFOR, FI

SUBJECT: AMBASSADOR'S MEETING WITH FOREIGN MINISTER

KARJALAINEN - CSCE

REF: HELSINKI 2405

1. DEPARTMENT BELIEVES IT WOULD BE USEFUL, IF KARJALAINEN RAISES ISSUE, FOR AMBASSADOR TO SUMMARIZE OUR VIEW OF CSCE DEVELOPMENTS GIVEN GOF CONCERN TO COMPLETE CSCE PROGRAM THROUGH STAGE III MEETING IN HELSINKI.

2. WE SEE THE FINNISH POSITION AS FOLLOWS: AS HOSTS FOR THE PREPARATORY AND FINAL ROUNDS OF CSCE (STAGES I AND III), FINLAND HAS A VITAL INTEREST IN THE SUCCESS OF THE CONFERENCE. ALTHOUGH THEY SHOW MANY OF THE WESTERN EUROPEANS' CONCERNS ON THE BASKET 3 FREER MOVEMENT ISSUES, THEIR NEUTRAL STATUS INHIBITS THEM FROM TAKING ROLE IN PRESSING THE SOVIETS. HOWEVER, THEY HAVE BEEN ACTIVE AND HELPFUL IN FASHIONING COMPROMISES, NOTABLY THE NEUTRAL PACKAGE JUST BEFORE THE SUMMER RECESS WHICH RESOLVED THE IMPASSE OVER WHERE TO PLACE
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REFERENCE TO "NATIONAL LAWS AND REGULATIONS" WHICH THE SOVIETS

REQUIRE SOMEWHERE IN A CSCE AGREEMENT TO QUALIFY ITS OBLIGATIONS ON BASKET 3 ISSUES. HAVING MOBILIZED THEIR ENTIRE BUREAUCRACY AND EXPENDED CONSIDERABLE RESOURCES FOR A JULY 1974 STAGE III FINALE WHICH DID NOT TAKE PLACE, THE FINNS WILL WANT ADVANCE NOTICE ON THE LEVEL AND TIMING OF STAGE III IN ORDER TO BE IN A POSITION TO MAKE NECESSARY ARRANGEMENTS.

2. THE US POSITION IS THAT WE FAVOR A PROMPT CONCLUSION OF CSCE AS POSSIBLE, BUT NOT AT THE EXPENSE OF ACHIEVING SATISFACTION OF ALLIED CONCERNS ON PRINCIPAL ISSUES AFFECTING THE FRG, FOUR POWER RIGHTS, AND HUMANITARIAN ITEMS IN BASKET 3. WE APPRECIATE THE SUBSTANTIAL FINNISH CONTRIBUTION TO CSCE

AND WISH TO MAKE THEIR TASKS AS STAGE III HOSTS AS EASY AS POSSIBLE. HOWEVER, OUR DECISION ON TIMING AND LEVEL OF STAGE III MUST DEPEND ON THE RESULTS OF STAGE II.

3. SHOULD KARJALAINEN RAISE THE MATTER, YOU SHOULD MAKE THE FOLLOWING POINTS: 1) THE US VERY MUCH APPRECIATES THE SUBSTANTIAL CONTRIBUTIONS FINLAND HAS MADE TO THE PROGRESS OF CSCE, BOTH IN PROVIDING FACILITIES AND IN FASHIONING HELPFUL COMPROMISES ON DIFFICULT ISSUES; 2) THE US WOULD LIKE TO SEE A SUCCESSFUL AND EARLY CONCLUSION TO CSCE, BUT NOT, OF COURSE, AT THE EXPENSE OF MEANINGFUL RESULTS; AND 3) THE US CONTINUES TO PROCEED ON THE ASSUMPTION THAT THE RESULTS OF STAGE II WILL PERMIT A CSCE CONCLUSION AT THE SUMMIT. KISSINGER UNQUOTE INGERSOLL

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